

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
254-38 (COR)	Sabrina Salas Matanane Eulogio Shawn Gumataotao William A. Parkinson Joe S. San Agustin Shelly V. Calvo Tina Rose Muña-Barnes V. Anthony Ada	AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.	1/8/26 4:32 p.m. 1/15/26 9:07 a.m.	1/15/26	Committee on Health and Veterans Affairs.	Request: 1/15/26 1/22/26			



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

January 22, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 254-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 254-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 254-38 (COR)**

AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Department/Agency Appropriation Information	
Dept./Agency Affected: Department of Agriculture (DOAg)	Dept./Agency Head: Chelsa Muna, Director
Department's General Fund (GF) appropriation(s) to date:	\$4,546,732
Department's Other Fund appropriation(s) to date: Guam Invasive Species Inspection Fee Fund (\$1,235,860); Guam Plant Inspection Permit Fund (\$103,322); Rabies Prevention Fund (\$52,789)	\$1,391,971
Total Department/Agency Appropriation(s) to date:	\$5,938,703

Fund Source Information of Proposed Appropriation			
	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total	1/	\$0	\$0	\$0	\$0	\$0

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|---|---------------------------------|----------------------------|---------------------------|
| 1. Does the bill contain "revenue generating" provisions?
If Yes, see attachment | | // Yes | /X/ No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ | /X/ N/A | // Yes | // No |
| 3. Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies?
Is there a federal mandate to establish the program/agency? | /X/ N/A | // Yes
// Yes
// Yes | /X/ No
// No
/X/ No |
| 4. Will the enactment of this Bill require new physical facilities? | | // Yes | /X/ No |
| 5. Was Fiscal Note coordinated with the affected dept/agency?
/X/ Requested agency comments not received by due date: | If no, indicate reason:
DOAg | // Yes
// Other | /X/ No |

Analyst: <u>Raymond Rista, BMA IV</u>	Date: <u>1/21/26</u>	Director: <u>Lester L. Carlson, Jr., Director</u>	Date: <u>JAN 22 2026</u>
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Notes:
" See Additional Comments.

Bureau of Budget & Management Research
Comments on Bill No. 254-38 (COR)

Legislative Bill No. 254-38 amends the relevant sections of the Guam Administrative Rules and Regulations (G.A.R.R) to harmonize the agricultural requirements for cannabis cultivations with the general agricultural laws and practices of Guam, while maintaining cannabis-specific pesticide regulations. The legislation proposes to remove cannabis-specific mandates that are superfluous to or more burdensome than those for general agriculture, thereby fostering a more accessible, equitable, and economically viable local cannabis industry while upholding established agricultural standards for environmental protection, public health, and public welfare. The Bill further clarifies cannabis cultivator requirements as they relate to soil amendments, fertilizers, growing media, crop production inputs, and cannabis waste management.

Because the Bill proposes to amend the agricultural requirements of cannabis cultivations in the G.A.R.R. to be in line with the general agricultural laws and practices on Guam, the legislation is administrative in nature. The lessening of mandates specific to cannabis cultivators may result in less enforcement by the Department of Agriculture (DOAg) involving cannabis requirements, but should not minimize the DOAg's efforts in enforcing the general agricultural laws and practices as they would be treated equally should the Bill be passed. However, absent comments from the DOAg specific to cannabis cultivators and the effect the proposed Bill may have on the enforcement of current regulations, the Bureau is unable to ascertain the fiscal impact of the legislation.